9 FAM 41.56 Notes

9 FAM 41.56 N1 Introduction

(TL:VISA-125; 9-25-95)

The P nonimmigrant visa classification was created by the Immigration Act of 1990, Pub. L. 101-649 of November 29, 1990, specifically to provide for certain athletes, entertainers, and artists who are coming to perform in the United States. Every P-1, P-2, or P-3 alien must be the beneficiary of a petition approved by INS prior to visa issuance.

9 FAM 41.56 N2 Definitions

(TL:VISA-68; 10-20-92)

INS uses the following definitions in adjudicating P petitions:

- (1) "Competition, event, or performance" is an activity such as an athletic competition or season, tournament, tour, exhibit, project, or entertainment event or engagement. Such activity could include short vacations, promotional appearances, and stopovers which are incidental and/or related to the activity. An athletic competition or entertainment event could include an entire season of performances. A group of related activities shall also be considered an event;
- (2) "Culturally unique" is a style of artistic expression, methodology, or medium which is unique to a particular country, nation, society, class, ethnicity, religion, tribe, or other group of persons;
- (3) "Essential support alien" is a highly-skilled, essential person determined by INS to be an integral part of the performance of a P-1, P-2, or P-3 alien because he or she performs support services which cannot be readily performed by a United States worker and which are essential to the successful performance of services by the P-1, P-2, or P-3 alien. Such alien must have appropriate qualifications to perform the services, critical knowledge of the specific services to be performed, and experience in providing support to the P-1, P-2, or P-3 alien;
- (4) "Group" is two or more persons established as one entity or unit to perform or to provide a service;
- (5) "Internationally recognized" is having a high level of achievement in a field evidenced by a degree of skill and recognition substantially above that ordinarily encountered, to the extent that such achievement is renowned, leading, or well-known in more than one country;

- (6) "Member of a group" is a person who is actually performing the entertainment services;
- (7) "Sponsor" is an established organization in the United States which will not directly employ a P-2 or P-3 alien but will assume responsibility for the accuracy of the terms and conditions specified in the petition; and
- (8) "Team" is two or more persons organized to perform together as a competitive unit in a competitive event.

9 FAM 41.56 N3 Describing P Nonimmigrants

(TL:VISA-68; 10-20-92)

Under INA 101(a)(15)(P), an alien having a residence abroad which he or she has no intention of abandoning may be authorized to come to the United States to perform certain services as an artist, athlete, or entertainer for an employer or sponsor. The P classification is divided into four categories.

9 FAM 41.56 N3.1 P-1 Nonimmigrants

(TL:VISA-125; 9-25-95)

The P-1 classification applies to an alien who is coming temporarily to the United States:

- (1) To perform at a specific athletic competition as an athlete, individually or as part of a group or team, at an internationally recognized level of performance, or to provide essential support to such athlete; or
- (2) To perform with, or as an integral and essential part of the performance of, an entertainment group that has been recognized internationally as being outstanding in the discipline for a sustained and substantial period of time, except as indicated in 9 FAM 41.56 N4.1 and 9 FAM 41.56 N 4.2. Such alien ordinarily must have had a sustained and substantial relationship with the group for at least one year, providing functions integral to the performance of the group. The one-year relationship requirement does not apply to 25 percent of the members of a group, nor to circus personnel, and may be waived by INS in certain circumstances per 9 FAM 41.56 N4-3.

9 FAM 41.56 N3.2 P-2 Nonimmigrants

(TL:VISA-68; 10-20-92)

The P-2 classification applies to an alien who is coming temporarily to the United States to perform as an artist or entertainer, individually or as part of a group, or as an integral part of the performance of such a group, and who seeks to perform under a reciprocal exchange program which is between an organization or organizations in the United States and an organization or organizations in one or more foreign states, and which provides for the temporary exchange of artists and entertainers.

9 FAM 41.56 N3.3 P-3 Nonimmigrants

(TL:VISA-125; 9-25-95)

The P-3 classification applies to an alien artist or entertainer who is coming temporarily to the United States, either individually or as part of a group, or as an integral part of the performance of the group, to perform, teach, or coach under a commercial or noncommercial program that is culturally unique. A P-3 group is not required to have performed together for any specific period of time.

9 FAM 41.56 N3.4 P-4 Nonimmigrants

(TL:VISA-125; 9-25-95)

The P-4 classification applies to the spouse and children accompanying or following to join an alien classified P-1, P-2, or P-3 [see 9 FAM 41.56 N16].

9 FAM 41.56 N4 Criteria for P-1 Status

9 FAM 41.56 N4.1 P-1 Classification for Individual Athletes

(TL:VISA-68; 10-20-92)

A P-1 classification may be granted to an alien who is an internationally recognized athlete based on his or her own reputation and achievements as an individual. The alien must be coming to the United States to perform services, either individually or as a member of a United States team, which require an internationally recognized athlete.

9 FAM 41.56 N4.2 P-1 Classification for Members of Entertainment Groups and Athletic Teams

(TL:VISA-68; 10-20-92)

a. To qualify for P-1 status, an entertainment group or athletic team as a unit must be internationally recognized as outstanding in the discipline, and must be coming to perform services which require an internationally recognized entertainment group or athletic team. An alien who is a member of such a group or team may be granted P-1 classification based on that relationship, but may not perform services separate and apart from the group or team.

b. An entertainment group must have been established for a minimum of one year. 75 percent of the members of the group must have had a sustained and substantial relationship with the group for at least one year and must provide functions integral to the group's performance.

9 FAM 41.56 N4.3 P-1 Classification for Essential Support Aliens

(TL:VISA-68; 10-20-92)

An alien providing essential support services to an individual athlete, athletic team, or entertainment group may be granted P-1 classification based on that support relationship.

9 FAM 41.56 N4.4 Special Provisions for Certain Entertainment Groups Classifiable P-1

9 FAM 41.56 N4.4-1 Alien Circus Personnel

(TL:VISA-68; 10-20-92)

The requirement that a P-1 entertainer have a one-year relationship with his or her group does not apply to alien circus personnel who perform as part of a circus or circus group, or who constitute an integral and essential part thereof, provided that the alien is coming to join a circus or circus group which has been recognized nationally as outstanding for a sustained and substantial period of time. The circus or circus group need not have international recognition.

9 FAM 41.56 N4.4-2 Certain Nationally-known Entertainment Groups

(TL:VISA-68; 10-20-92)

INS may waive the international recognition requirement in the case of an entertainment group which has been recognized nationally as being outstanding in its discipline for a sustained and substantial period of time under special circumstances. An example of a special circumstance would be when an entertainment group finds it difficult to demonstrate recognition in more than one country due to limited access to news media or consequences of geography.

9 FAM 41.56 N4.4-3 Waiver of One-year Relationship in Certain Circumstances

(TL:VISA-68; 10-20-92)

INS may waive the one-year relationship requirement for an alien who, because of illness or unanticipated and exigent circumstances, replaces an essential member of a P-1 entertainment group, or for an alien who augments the group by performing a critical role.

9 FAM 41.56 N5 Criteria for P-2 Classification

(TL:VISA-125; 9-25-95)

- a. The reciprocal exchange program under which a P-2 artist, entertainer, or essential support person will be performing (either individually or as part of a group) must have:
- (1) A formal exchange agreement between the United States organization or organizations which will sponsor the aliens and an organization(s) in a foreign country which will receive the United States artists or entertainers; and
- (2) Reciprocity between the United States and foreign country in terms of the caliber of artists or entertainers, terms and conditions of employment, and numbers of artists or entertainers involved in the exchange. (The last requirement does not preclude individual for group exchanges.) Such a reciprocal exchange program agreement can be between management groups. Petitioners in P-2 cases are not required to establish that the aliens involved in the reciprocal exchange are experienced. P-2 petitions may be approved for the duration of the reciprocal exchange agreement, not to exceed one year.
- b. The U.S. Labor Organization which is party to the reciprocal exchange agreement is permitted to file the P-2 petition.

9 FAM 41.56 N6 Criteria for P-3 Classification

(TL:VISA-125; 9-25-95)

- a. A P-3 classification may be accorded to an artist or entertainer, individually or as part of a group, who is recognized by experts in the particular field for excellence in developing, interpreting, representing, coaching, or teaching a unique or traditional cultural performance or presentation, or to an alien who is an integral part of such a performance or presentation.
- b. The artist or entertainer must be coming to the United States for a cultural event to further the understanding or development of his or her art form. The program may be of a commercial or noncommercial nature.

9 FAM 41.56 N7 Consultation Requirement

(TL:VISA-68; 10-20-92)

Consultation with an appropriate labor organization having expertise in the specific field involved is required before a petition for a P-1, P-2, or P-3 alien can be approved. This consultation shall be in the form of a written advisory opinion regarding the nature of the work to be done and the alien's

qualifications. The advisory opinion is usually obtained by the petitioner, although INS may obtain or waive it under certain circumstances. Consultations are advisory in nature and are not binding on INS.

9 FAM 41.56 N8 Effect of Labor Disputes

(TL:VISA-68; 10-20-92)

- a. INS will deny a P petition in the event that the Secretary of Labor certifies that a strike or labor dispute is in progress in the occupation at the place the alien will be employed, and the alien's employment would adversely affect the wages and working conditions of U. S. workers. If the petition has already been approved, but the alien has not yet entered the United States or commenced employment, the approval of the petition is automatically suspended and application for admission shall be denied.
- b. Should a consular office receive notification from INS, the Department, or another official source that a previously approved petition has been suspended because of a strike or other labor dispute, it shall defer visa issuance and follow whatever instructions are given regarding the disposition of the suspended petition. If a post has any question regarding the validity of a particular petition, it should query the approving INS office directly.

9 FAM 41.56 N9 Temporariness of Stay

9 FAM 41.56 N9.1 Residence Abroad Requirement

(TL:VISA-68; 10-20-92)

INA 101(a)(15)(P) imposes a residence abroad requirement. Consequently, every P visa applicant must satisfy the consular officer that he or she has a residence abroad which he or she has no intention of abandoning.

9 FAM 41.56 N9.2 Effect of Filing Immigrant Visa Petition

(TL:VISA-68; 10-20-92)

INS has determined that the approval of a permanent labor certification or the filing of a preference petition for an alien shall not be a basis for denying a P petition, a request to extend such a petition, or the alien's application for admission, change of status, or extension of stay. The alien may legitimately come to the United States for a temporary period as a P nonimmigrant and depart voluntarily at the end of his or her authorized stay and, at the same time, lawfully seek to become a permanent resident of the United States. This provision does not apply to essential support personnel.

9 FAM 41.56 N10 Significance of Approved Petition 9 FAM 41.56 N10.1 INS Responsible for Adjudicating P Petitions

(TL:VISA-68; 10-20-92)

Every P-1, P-2, and P-3 alien must be the beneficiary of a petition, approved by INS, prior to visa issuance or, in the case of visa-exempt aliens, admission into the United States. By mandating a preliminary petition, Congress placed responsibility and authority with INS to determine whether the requirements for P status which are examined in the petition process have been met.

9 FAM 41.56 N10.2 Approved Petition Is Prima Facie Evidence of Entitlement to PClassification for Alien Qualifying Individually

(TL:VISA-125; 9-25-95)

- a. An approved Form I-129, Petition for Nonimmigrant Worker, or evidence that the P petition has been approved (an acceptable Form I-797, Notice of Action, [see 9 FAM-41.56 N15.1 below] or telegraphic or telephonic notification from INS or the Department) is, in itself, to be considered by consular officers as prima facie evidence that the alien beneficiary meets the requirements for P classification. Consular officers do not have the authority to question the approval of P petitions without specific evidence, unavailable to INS at the time of petition approval, that the beneficiary may not be entitled tostatus. The large majority of petitions approved by INS are valid, and involve bona fide establishments, relationships, and individual qualifications which conform to regulations in effect at the time the petition was filed.
- b. On the other hand, the approval of a petition by INS does not relieve the alien of the burden of establishing visa eligibility. If the consular officer has reason to believe, based upon information developed during the visa interview or other evidence which was not available to INS, that the beneficiary may not be entitled to status, the consular officer may request any additional evidence which bears a reasonable relationship to this issue. Disagreement with INS interpretation of the law or the facts, however, is not sufficient reason to ask INS to reconsider its approval of the petition.

9 FAM 41.56 N10.3 Consular Officers Responsible for Determining Qualifications of Team or Group Members

(TL:VISA-68; 10-20-92)

In adjudicating P petitions for athletic teams and entertainment groups, INS evaluates whether the team or group as an entity meets the requirements of INA 101(a)(15)(P). Members of a team or group derive their status from their relationship with the team or group. INS does not examine

the individual qualifications of team or group members, other than verifying that 75 percent of the members have had a sustained and substantial relationship with the organization for at least one year. It is the consular officer's responsibility to determine whether the team or group member applying for a P visa is qualified to fill the position described in the approved petition and is otherwise eligible for the visa.

9 FAM 41.56 N10.4 Referring Approved P Petition to INS for Reconsideration

(TL:VISA-68; 10-20-92)

Posts shall consider all approved P petitions in light of these Notes, process with dispatch those cases which appear legitimate, and identify those which require local investigation or referral to the approving INS office for reconsideration. Posts should refer cases to INS for reconsideration sparingly, to avoid inconveniencing bona fide petitioners and beneficiaries and causing duplication of effort by INS. Consular officers must have specific evidence of either misrepresentation in the petition process or of previously unknown facts, which might alter INS's finding, before requesting review of a Form I-129 approval. When seeking reconsideration, the consular officer shall forward the petition, all pertinent documentation, and a written memorandum of the evidence supporting the request for reconsideration to the approving INS office. A copy of all material must be retained at post.

9 FAM 41.56 N11 Petition Procedures

9 FAM 41.56 N11.1 Using Form I-129 to File Petition

(TL:VISA-125; 9-25-95)

- a. A U.S. or foreign employer uses Form I-129, Petition for Nonimmigrant Worker, to classify an athlete, a member of an athletic team, or a member of an entertainment group as a P-1 nonimmigrant. An employer or sponsoring organization in the United States uses Form I-129 to petition for a P-2 or P-3 artist or entertainer in a reciprocal exchange or culturally unique program. Essential support personnel may not be included on the petition filed for the principal alien, team, or group; rather, these aliens require a separate petition.
- b. Form I-129 must be filed only with the INS Service Center having jurisdiction in the area where the alien will work. The petition may not be filed more than six months before the actual need for the alien's services. Form I-129 is also used to request extensions of petition validity and extensions of stay in P status [see 9 FAM 41.56 N14.1].

9 FAM 41.56 N11.2 Services in More Than One Location

(TL:VISA-68; 10-20-92)

A petition which requires the alien to work in more than one location (i.e., a tour) must include an itinerary with the dates and locations of the employment, and must be filed with the Service Center which has jurisdiction in the area where the petitioner is located.

9 FAM 41.56 N11.3 Services for More Than One Employer

(TL:VISA-125; 9-25-95)

If the beneficiary will work concurrently for more than one employer within the same time period, each employer must file a separate petition with its jurisdictional INS Service Center, unless an established agent [see 9 FAM 41.56 N11.5] files the petition. For the issuance of a single visa to the beneficiary of more than one P petition [see 9FAM 41.56 N15.4 below].

9 FAM 41.56 N11.4 Change of Employer

(TL:VISA-125; 9-25-95)

If a P-1, P-2, or P-3 alien in the United States seeks to change employers or sponsors, the new employer or sponsor must file a petition as well as a request to extend the alien's stay in the United States. If the petition was initially filed by an agent, an amended petition must be filed with information relating to the new employer and with a request for an extension of stay.

9 FAM 41.56 N11.5 Agents as Petitioners

(TL:VISA-125; 9-25-95)

An established U.S. agent may file a P petition for an alien who is traditionally self-employed or who uses agents to arrange short-term employment on their behalf with numerous employers. An agent may also file a petition on behalf of a foreign employer.

9 FAM 41.56 N11.6 Multiple Beneficiaries

(TL:VISA-68; 10-20-92)

More than one beneficiary may be included on a P petition if they are members of a group seeking classification based on the reputation of the group as an entity, or if they will provide essential support to P-1, P-2, or P-3 beneficiaries performing in the same location and in the same occupation.

The petitioner must submit a separate petition for each consulate at which the aliens will apply for visas, or for each port of entry at which visa-exempt beneficiaries will apply for admission.

9 FAM 41.56 N11.7 Named Beneficiaries

(TL:VISA-68; 10-20-92)

Petitions for P classification must include the names of beneficiaries and other required information at the time of filing.

9 FAM 41.56 N11.8 Substituting Beneficiaries

(TL:VISA-125; 9-25-95)

Beneficiaries may be substituted on P-1, P-2, and P-3 petitions for other groups. It should be noted that all groups qualified for P status may benefit from the substitution procedures. The petitioner must submit a letter requesting the substitution, along with a copy of the petitioner's approval notice (Form I-797), to the consular office where the alien will apply for a visa or the port of entry where the visa-exempt alien will apply for admission. The petitioner must state the alien's date of birth, country of nationality, and position, and must certify that the alien is qualified to fill the position described in the approved petition. [See 9 FAM 41.56 N10.3 regarding responsibility for adjudicating visa applications for team and group members.]

9 FAM 41.56 N11.9 INS Notification to Petitioner of Petition Approval

(TL:VISA-125; 9-25-95)

INS uses Form I-797, Notice of Action, to notify the petitioner that the P petition filed by the petitioner has been approved or that the extension of stay in P status for the employee has been granted. The approval notice shall include the alien beneficiary's name and classification and the petition's period of validity. The petitioner may furnish Form I-797 to the employee for the purpose of applying for his or her P visa, or to facilitate the employee's entry into the United States, either initially or after a temporary absence abroad during the employee's stay in P status [also see 9 FAM 41.56 N12.1].

9 FAM 41.56 N12 Validity of Approved P Petitions

9 FAM 41.56 N12.1 Initial Period of Validity

(TL:VISA-125; 9-25-95)

The periods of validity for approved P petitions are as follows:

- (1) P-1 individual athlete up to five years;
- (2) P-1 athletic team period of time to be determined by INS to be necessary to complete the competition or event, not to exceed one year;
- (3) P-1 entertainment group period of time necessary to complete the performance or event, not to exceed one year;
- (4) P-2 or P-3 artist or entertainer period of time necessary to complete the event or performance, not to exceed one year; and
- (5) Essential support personnel to P-1, P-2 and P-3 aliens period of time to complete the event, activity, or performance for which the P-1, P-2 or P-3 alien is admitted, not to exceed one year.

9 FAM 41.56 N12.2 Petition Extension

(TL:VISA-68; 10-20-92)

The petitioner shall file a request to extend the validity of a P petition on Form I-129 in order to continue or complete the same activity or event specified in the original petition. Supporting evidence is not required unless requested by INS. A petition extension may be filed only if the validity of the original petition has not expired.

9 FAM 41.56 N13 Length of Stay

(TL:VISA-125; 9-25-95)

A P nonimmigrant may be admitted to the United States for the validity period of the petition, plus up to ten days before the validity period begins and ten days after it ends. The alien may not work except during the validity period of the petition. The length of stay is tied to the period of validity of the petition by INS.

9 FAM 41.56 N14 Extension of Stay

9 FAM 41.56 N14.1 Extension Procedures

(TL:VISA-125; 9-25-95)

The petitioner shall request the extension of an alien's stay in the United States to continue or complete the same event or activity by filing Form I-129, accompanied by a statement explaining the reasons for the extension. The extension dates shall be the same for the petition and the beneficiary's stay. The beneficiary must be physically present in the United States at the time the extension of stay petition is filed. If the alien is required to leave the United States for business or personal reasons while the extension requests are pending, the petitioner may ask INS to cable notification of the petition extension to the consular office abroad where the alien will apply for a visa.

9 FAM 41.56 N14.2 Extension Periods

9 FAM 41.56 N14.2-1 P-1 Individual Athletes

(TL:VISA-68; 10-20-92)

An extension of stay for a P-1 individual athlete and his or her essential support personnel may be authorized for a period of up to five years for a total period of stay not to exceed ten years.

9 FAM 41.56 N14.2-2 Other P-1 Aliens and P-2 and P-3 Nonimmigrants

(TL:VISA-68; 10-20-92)

An extension of stay may be authorized in increments of one year for P-I athletic teams and entertainment groups, P-2 aliens in reciprocal exchange programs, P-3 aliens in culturally unique programs, and their essential support personnel to continue or complete the same event or activity for which they were admitted.

9 FAM 41.56 N15 Issuing P Visas

9 FAM 41.56 N15.1 Evidence Forming Basis for Issuing P Visas

(TL:VISA-125; 9-25-95)

The appropriate evidence forming the basis for P visa issuance consists of an approved Form I-129 petition, telegraphic or telephonic notification from INS or the Department of the approval of such a petition, or a Form I-797, Notice of Action, presented by the visa applicant, which shows that the petition on his or her behalf has been approved or that his or her authorized stay in P status has been extended. Form I-797, must include the date of

the Notice, name of the petitioner, name of the beneficiary (or beneficiaries), the petition/receipt number, expiration date of the petition, visa classification, and the name, address and telephone number of the approving INS office. It is a computer-generated form and is not signed. The only Form I-797 which is valid for visa issuance is one which, at a minimum, contains the above information. If a post has any question regarding the bonafides of a particular Form I-797, it should query the originating INS office directly.

9 FAM 41.56 N15.2 Validity of P Visas

(TL:VISA-68; 10-20-92)

The validity of a P visa may not exceed the period of validity of a petition approved to accord P status or the period for which the alien's authorized stay in P status was extended. If the period of reciprocity shown in 9 FAM PART IV Appendix C is less than the validity period of the approved petition or extension of stay, it shall prevail.

9 FAM 41.56 N15.3 Annotating P Visas

(TL:VISA-68; 10-20-92)

Posts shall enter the number of the alien's approved petition (or the number of the principal alien's petition in the case of P-4 dependents) immediately below the lower margin of the visa, followed by the name and location of the alien's employer. MRV posts should follow appropriate operating instructions for annotating visas.

9 FAM 41.56 N15.4 Issuing Single P Visa Based on More Than One Petition

(TL:VISA-125; 9-25-95)

If the alien is the beneficiary of two or more P petitions and does not plan to depart from the United States between engagements, consular officers may issue a single P visa valid until the expiration date of the last expiring petition, reciprocity permitting. The required annotations [see 9 FAM 41.56 N15.3] from all petitions shall be placed below the visa.

9 FAM 41.56 N15.5 Limitation of P Visas

(TL:VISA-125; 9-25-95)

Consular officers may restrict visa validity in some cases to less than the period of validity of the approved petition or authorized period of stay (for example, on the basis of reciprocity or the terms of an order waiving a ground of ineligibility). In any such case, in addition to the notations described in 9 FAM 41.56 N15.3, posts shall insert the following:

"PETITION VALID TO (date)".

9 FAM 41.56 N15.6 Reissuing P Visas

(TL:VISA-68; 10-20-92)

When a P visa is limited by reciprocity to a period of validity less than the validity of the petition or authorized period of stay, consular officers may reissue the visa any number of times within the period allowable. If a fee is prescribed by 9 FAM PART IV Appendix C, posts must collect the fee for each reissuance of the P visa.

9 FAM 41.56 N16 Spouse and Children of P-1, P-2, or P-3 Aliens

(TL:VISA-68; 10-20-92)

The spouse and children of a P-1, P-2, or P-3 alien, who are accompanying or following to join him or her in the United States, are entitled to P-4 classification and are subject to the same visa validity, period of admission, and limitations as the P-1, P-2, or P-3 principal alien. For a general discussion of the classification of the spouse and children of a nonimmigrant, see 9 FAM 41.11 N4 and 9 FAM 41.11 N5.

9 FAM 41.56 N16.1 Employment in United States by P-4 Dependent Aliens Prohibited

(TL:VISA-68; 10-20-92)

Aliens in P-4 status are not authorized to accept employment. The spouse and children of a P-1, P-2, or P-3 principal alien may not accept employment unless they qualify independently for a classification in which employment is, or can be, authorized. The consular officer shall take this into account in evaluating whether family members have furnished adequate evidence of their support while in the United States. P-4 aliens are permitted to study during their stay in the United States.

9 FAM 41.56 N16.2 Verifying Principal Alien is Maintaining Status

(TL:VISA-125; 9-25-95)

When an alien applies for a P-4 visa to follow to join a principal alien already in the United States, the consular officer must be satisfied that the principal alien is maintaining P status before issuing the visa. If there are no

other readily available means of verification, the consular officer may suggest to the applicant that the principal alien in the United States submit a copy of his or her Form I-94 (both sides) and a copy of his or her current visa for presentation to the consular officer.

9 FAM 41.56 N16.3 Return Transportation When Employment Involuntarily Terminated

(TL:VISA-68; 10-20-92)

If a P nonimmigrant's employment terminates for reasons other than voluntary resignation, the employer and petitioner who sought the alien's P status are responsible for providing the reasonable cost of the alien's transportation to his or her last place of residence prior to entry into the United States.